

IN THE HIGH COURT OF JUSTICE
KING'S BENCH DIVISION

Claim No. QB-2020-002112

Before Her Honour Judge Catherine Howells (sitting as a Judge of the High Court)
1 May 2026



B E T W E E N :

(1) TEST VALLEY BOROUGH COUNCIL QB-2020-002112
(2) HAMPSHIRE COUNTY COUNCIL

Claimant

-and-

(90) PERSONS UNKNOWN FORMING UNAUTHORISED ENCAMPMENTS
WITHIN THE BOROUGH OF TEST VALLEY

Defendants

ORDER

IF YOU, ANY OF THE ABOVE 90th DEFENDANTS, DISOBEY THIS ORDER OR INSTRUCT OR ENCOURAGE OTHERS TO BREACH THIS ORDER YOU MAY BE HELD IN CONTEMPT OF COURT AND MAY BE IMPRISONED, FINED OR HAVE YOUR ASSETS SEIZED.

ANY OTHER PERSON WHO KNOWS OF THIS ORDER AND DOES ANYTHING WHICH HELPS OR PERMITS THE DEFENDANTS TO BREACH THE TERMS OF THIS ORDER MAY ALSO BE HELD IN CONTEMPT OF COURT AND MAY BE IMPRISONED, FINED OR HAVE THEIR ASSETS SEIZED

UPON the Application of the Claimants dated 8 April 2026 (the 'Application') seeking to continue the injunction Order of Her Honour Judge Sarah Richardson (sitting as a Judge of the High Court) dated 9 May 2025 for a period of one year as against the 90th Defendant (Persons Unknown) only

AND UPON the Court being satisfied that the Application has been served on the 90th Defendant (Persons Unknown) in accordance with the Order of Her Honour Judge Sarah Richardson (sitting as a Judge of the High Court) dated 9 May 2025, save as set out in the below recital

AND UPON the Application of the Claimants dated 24 April 2026 seeking relief from sanctions to permit them to rely on the fourteenth witness statement of Karen Dunn dated 17 April 2026 and the third witness statement of Nicholas Waite, which statements were not served until 23 April 2026 (and which should have been served by 4pm on 17 April 2026)

AND UPON hearing Natalie Pratt of counsel for the Claimants and the Defendants neither appearing or being represented

POWER OF ARREST

THIS ORDER CONTAINS A POWER OF ARREST FOR BREACH OF PARAGRAPHS 1(a) to 1(e) INCLUSIVE OF THIS ORDER PURSUANT TO SECTION 27 OF THE POLICE AND JUSTICE ACT 2006. ANY PERSON FOUND TO HAVE BREACHED PARAGRAPHS 1(a) to 1(e) INCLUSIVE OF THIS ORDER MAY BE ARRESTED AND BROUGHT BEFORE A JUDGE OF THE HIGH COURT

Note to Arresting Officer: where the defendant is arrested under the power given by section 27 of the Police and Justice Act 2006:

- **The defendant shall be brought before the High Court Judge within a period of 24 hours beginning at the time of their arrest**
- **A constable shall inform the person on whose application the injunction was granted forthwith where the defendant is arrested under these powers**

Nothing in sections 27 of the Police and Justice Act 2006 shall authorise the detention of the defendant after the expiry of the period of 24 hours beginning at the time of their arrest.

In calculating any period of 24 hours no account shall be taken of Christmas Day, Good Friday or any Sunday.

IT IS ORDERED THAT:

A. INJUNCTION ORDER

1. Until and including **17 May 2027**, the 90th Defendant (Persons Unknown) are **forbidden** from:
 - a) Entering and/or occupying any part of the Land (as defined below) for residential purposes (temporary or otherwise) including the occupation of caravans/mobile homes, storage of vehicles, caravans and residential

paraphernalia, save for where the Land is occupied in accordance with a lawful planning permission from the Local Planning Authority or the Secretary of State, or with Written Permission from the Local Planning Authority or in accordance with statutory permitted development rights.

- b) Setting-up an Encampment (as defined below) on any part of the Land (as defined below) unless authorised to do so by the owner of the Land and provided the encampment does not breach planning control.
 - c) Setting-up an Encampment (as defined below) on any part of the Land (as defined below) without Written Permission from the Local Planning Authority, or planning permission granted by the Secretary of State or in accordance with statutory permitted development rights.
 - d) Bringing on to any part of the Land (as defined below) or stationing on any part of the Land any caravans/mobile homes other than when driving through the highways on the Land or in compliance with the parking orders regulating the use of car parks or with the express permission from the owner of that part of the Land, save for where that part of the Land is occupied in accordance with a lawful planning permission from the Local Planning Authority or the Secretary of State, or with Written Permission from the Local Planning Authority or in accordance with statutory permitted development rights.
 - e) Depositing or causing to be deposited, controlled waste in or on any part of the Land (as defined below) unless a waste management licence or environmental permit is in force and the deposit is in accordance with the licence or permit.
2. There shall be a power of arrest attached to prohibitions 1(a) to 1(e) (inclusive) of this Order.
 3. In this Order, the following definitions shall apply:
 - a) The **‘Land’** means all land within the area marked red on the attached maps at plans 1-8 (inclusive) to this Order and which is within the administrative boundaries of Test Valley Borough Council.
 - b) **‘Encampment’** means the entering and/or occupying any part of land for residential purposes (temporary or otherwise) with caravans/mobile homes.
 - c) **‘Controlled waste’** has the same meaning as within s.75(4) of the Environmental Protection Act 1990.
 - d) **‘Written Permission from the Local Planning Authority’** includes, but is not limited to, written permission granted pursuant to any negotiated stopping agreement, policy or procedure.

B. SERVICE

4. This Order shall be deemed served on the 90th Defendant (Persons Unknown) pursuant to CPR 6.26 and 6.27 on the date when the following steps are completed:

- a) affixing copies (as opposed to originals) of this Order in a transparent envelope in a prominent position on or close to all adopted highway entry points within the area marked with a red line and marked on plans 1 to 5 (inclusive) of this Order with a notice to “Persons Unknown forming encampments within the Borough of Test Valley” that a copy of the supporting evidence can be obtained or inspected at Test Valley Borough Council, Beech Hurst, Weyhill Road, Andover, Hampshire SP10 3AJ;
 - b) for the additional areas of land marked on plans 6 to 8 (inclusive) of this Order, by affixing copies (as opposed to originals) of this Order in a transparent envelope in a prominent position on that land with notice to “Persons Unknown forming encampments within the Borough of Test Valley” that a copy of the supporting evidence can be obtained or inspected at Test Valley Borough Council, Beech Hurst, Weyhill Road, Andover, Hampshire SP10 3AJ.
5. For the avoidance of doubt, in respect of paragraph 4 above, service shall be effected when the documents are first affixed as ordered, irrespective of whether they are subsequently removed by a third-party.

C. LIBERTY TO APPLY

6. The Defendants or anyone notified of this Order may each of them apply to the Court on 72 hours prior written notice (without prejudice to the right of that person to apply to shorten the time for written notice) to both the Court and the Claimants to vary or discharge this Order (or so much of it as affects that person). The contact details for both the Court and the Claimants can be found in paragraphs 16 and 17 below.

D. REVIEW OF THE ORDER AGAINST THE 90th DEFENDANT (PERSONS UNKNOWN)

7. The Order against the 90th Defendant (Persons Unknown) will expire by the effluxion of time on 23:59hrs on 17 May 2027. The Claimants may, if so advised, apply for the renewal of the Order against the 90th Defendant (Persons Unknown) (the ‘Renewal Application’). Any Renewal Application and evidence in support must be filed and served by 4pm on **16 April 2027**. The Claimants shall serve the Application Notice in accordance with paragraph 4 above. All evidence in support of the Renewal Application need only be uploaded to the designated injunction webpage operated by the First Claimant, provided that the Application Notice is accompanied by a notice to Persons Unknown which provides both the details of the injunction webpage and where hard copies of the supporting evidence can be obtained, if preferred.
8. A hearing shall be listed on **30 April 2027**, with a time estimate of ½ day, at which the Renewal Application shall be considered. If the Claimants do not make a Renewal Application, they must notify the Court as soon as reasonably practicable and seek to vacate the hearing.
9. Any person other than the Claimants who would like to participate in the hearing of the Renewal Application must file and serve on the Claimants any evidence upon which they intend to rely at the hearing of the Renewal Application by 4pm on **23 April 2027**.

E. OTHER ORDERS

10. The Claimants' relief from sanctions Application is granted, and the Claimants are permitted to rely on the fourteenth witness statement of Karen Dunn dated 17 April 2026 and the third witness statement of Nicholas Waite dated 16 April 2026 in support of the Application.

F. COSTS

11. No order as to costs against the 90th Defendant (Persons Unknown).

GUIDANCE NOTES

EFFECT OF THIS ORDER

12. A Defendant who is an individual who is ordered not to do something must not do it either themselves or in any other way. A Defendant must not do it through others acting on his, her or their behalf or his, her or their instructions or with his, her or their encouragement.
13. A Defendant which is a corporation and which is ordered not to do something must not do it itself or by its directors, officers, employees or agents or in any other way.

PARTIES OTHER THAN THE CLAIMANT AND DEFENDANTS

EFFECT OF THIS ORDER

14. It is a contempt of court for any person notified of this Order knowingly to assist in or permit a breach of this Order. Any person doing so may be sent to prison, fined, or have their assets seized.

INTERPRETATION OF THIS ORDER

15. In this Order, where there is more than one Defendant, unless otherwise stated, references to "the Defendants" means each or all of them.

COMMUNICATIONS WITH THE COURT

16. All communication to the Court about this order should be sent to Room WG04 Royal Courts of Justice, Strand, London, WC2A 2LL. The telephone number is 0203 936 8957. The offices are open between 10am and 4pm Monday to Friday.
17. All communication to the Claimants about this Order should be sent to Legal and Democratic Services, Test Valley Borough Council, Beech Hurst, Weyhill Road, Andover SP10 3AJ (legal@testvalley.gov.uk).

Dated: 1 May 2026

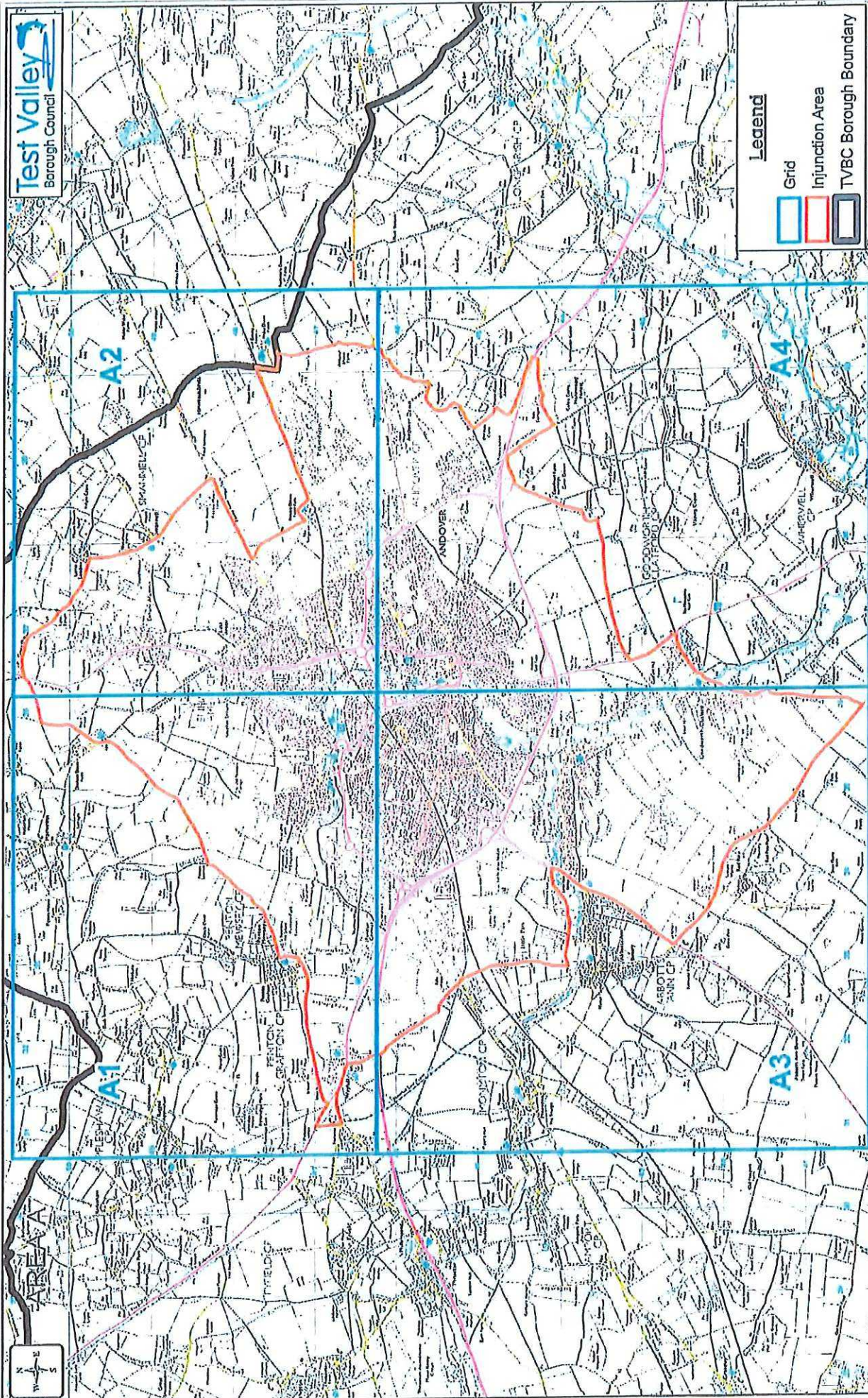
SCHEDULE OF NAMED DEFENDANTS

- (1) Albert Bowers
- ~~(2) Ann McDonagh~~
- (3) Annie McDonagh
- (4) Anthony Jones
- (5) Anthony McDonagh
- (6) Barbara Mcdonagh
- (7) Billy Harbour
- (8) Brian Davis
- ~~(9) Cathal Mekenna~~
- ~~(10) Charlie McDonagh~~
- (11) Christopher McDonagh
- (12) Crimea McDonald
- (13) Darren Lee
- (14) Darren Smith
- (15) Dennis Booth
- ~~(16) Dennis Sheridan~~
- (17) Denny Quilligan
- (18) Donna Marie Smith
- (19) Dylan McDonagh
- (20) Edward McDonagh
- (21) Frank Loveridge
- (22) Frankie Loveridge
- (23) Frederick Bowers
- ~~(24) Gouri Shanker Asposa~~
- (25) Henry Loveridge
- ~~(26) Isabell Lee~~
- ~~(27) Jabus Smith~~
- (28) Jacob Smith
- (29) Jade Loveridge
- (30) James Bowers
- (31) James Dean Evans
- (32) James Smith
- (33) Janey Jones
- (34) Jason Lee
- ~~(35) Jason Lee~~
- ~~(36) Jim Stevens~~
- (37) Jimmy Loveridge
- (38) Joey Bowers
- ~~(39) John Crawt~~
- (40) John McDonagh
- (41) John McDonagh
- (42) Jonathan Smith
- (43) Joseph Booth
- (44) Joseph R Ball Jnr

- (45) Julie Lee
- (46) Kathleen McDonagh
- (47) Kenny Rogers
- (48) Leanne Baggett
- ~~(49) Lisa Loveridge~~
- (50) Louis Ayres
- ~~(51) Lorna Murphy~~
- (52) Lorraine Loveridge
- (53) Luke Clee
- (54) Luke John Daniels
- (55) Margaret Bowers
- (56) Margaret McDonagh
- (57) Mary McDonagh
- (58) Mary McDonagh
- (59) Michael Bowers
- (60) Michael McDonagh
- (61) Michael McDonagh
- (62) Michael O'Driscoll
- ~~(63) Natasha Cuparic~~
- (64) Nathan Cawt
- ~~(65) Niamh Rainey~~
- ~~(66) Paddy Price~~
- (67) Pat McDonagh
- ~~(68) Patrick Collins~~
- (69) Patrick Connors
- ~~(70) Patrick McDonagh~~
- ~~(71) Paul Cookson~~
- ~~(72) Priscilla Garside~~
- (73) Saily Rogers
- ~~(74) Simon Flynn~~
- (75) Sophie Loveridge
- (76) Steven McDonagh
- ~~(77) Thomas Grant~~
- (78) Thomas McDonagh
- (79) Thomas Stokes
- ~~(80) Tim Walder~~
- (81) Tina Marie Bridges
- ~~(82) Tom Kealy~~
- (83) Tom McDonagh
- (84) Thomas McDonagh
- ~~(85) Tristan Beaumont~~
- (86) William Williams
- (87) Willie McDonagh
- ~~(88) Winnie McDonagh~~
- (89) Winnie McDonagh
- (90) Persons Unknown

- (91) Simon McGinley
- ~~(92) Martina Quilligan~~
- ~~(93) Bridget Quilligan~~
- ~~(94) Linda Barnett~~
- (95) James Galbraith
- ~~(96) Steven Jackson~~
- (97) Martin Doherty
- ~~(98) Paul Kranjiewski~~
- (99) Paddy Mohan
- (100) Jayson Stanley
- (101) Savannah Carter
- (102) John Mufhy
- ~~(103) Martin McDonagh~~
- (104) Patrick Collins
- (105) Charlie McDonagh
- (106) Willie McDonagh
- (107) Tony Murphy
- ~~(108) Sarah Crawley~~
- (109) Charles Ward
- (110) Mary McDonagh
- ~~(111) Sally Ann O'Connor~~
- (112) David Moors
- (113) Nathan Stewart
- (114) James McDonagh
- (115) Bridget Quilligan
- (116) John Mohan
- ~~(117) Matthew Watts~~
- ~~(118) Vanessa Sweeney~~
- (119) Eddie Lee
- ~~(120) Richard John Smith~~
- (121) Jake Howard
- (122) Jake Howard
- (123) Michael Finney
- (124) Martin Quilligan
- (125) James Cooper
- (126) James Lee
- (127) Sophie Hay
- (128) Tim McDonald
- (129) Joseph McDonagh
- (130) John Ward
- (131) Charlotte Nevin
- (132) Simon McDonagh
- (133) Harry Moore
- (134) Kathleen Hanrahan
- (135) Patrick Oliver McDonagh
- (136) John McDonagh
- (137) Martin McDonagh

PLAN 1



Legend

Grid

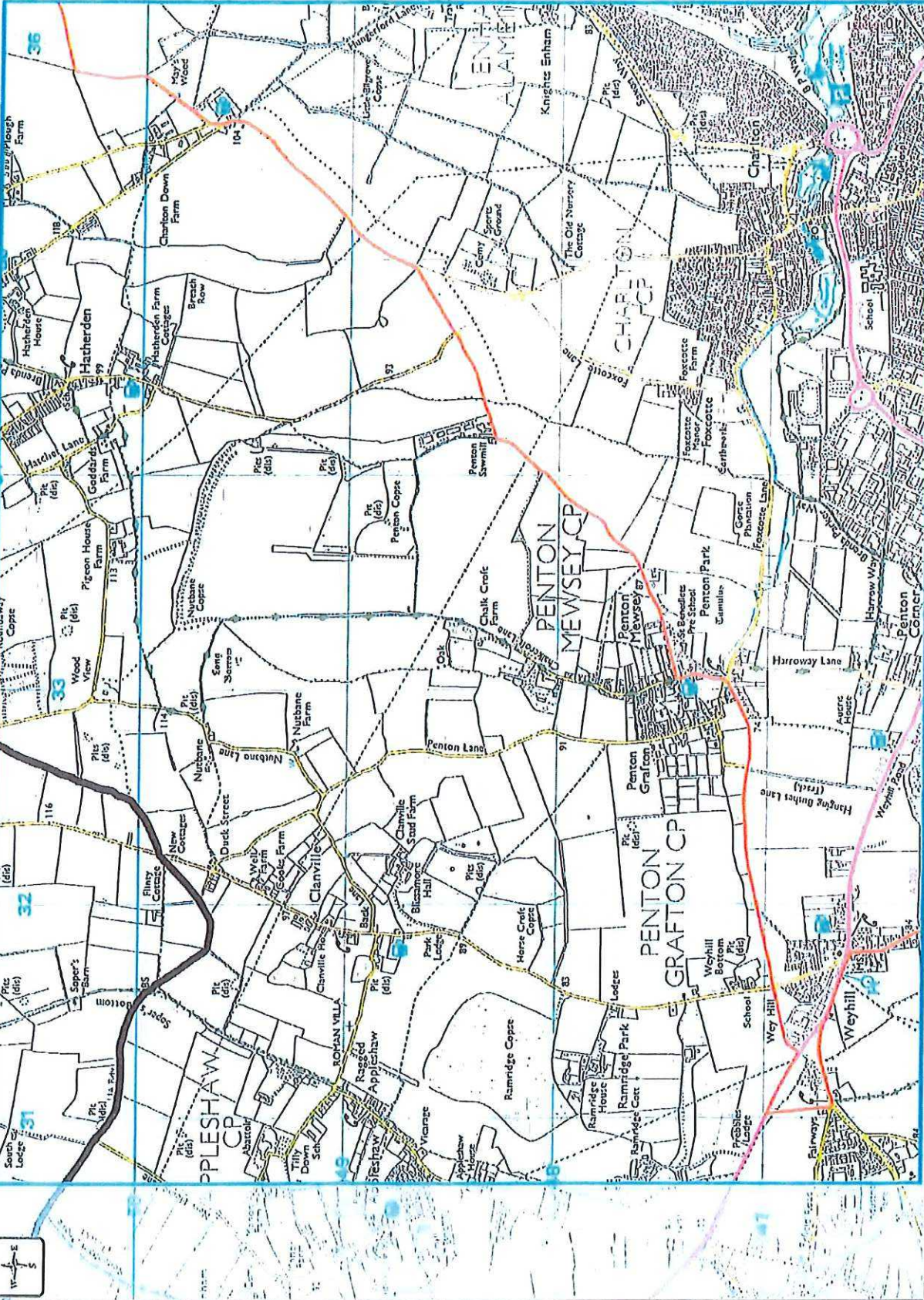
Injunction Area

TVBC Borough Boundary

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Injunction Application Plan - North/Andover

PLAN 2



Legend

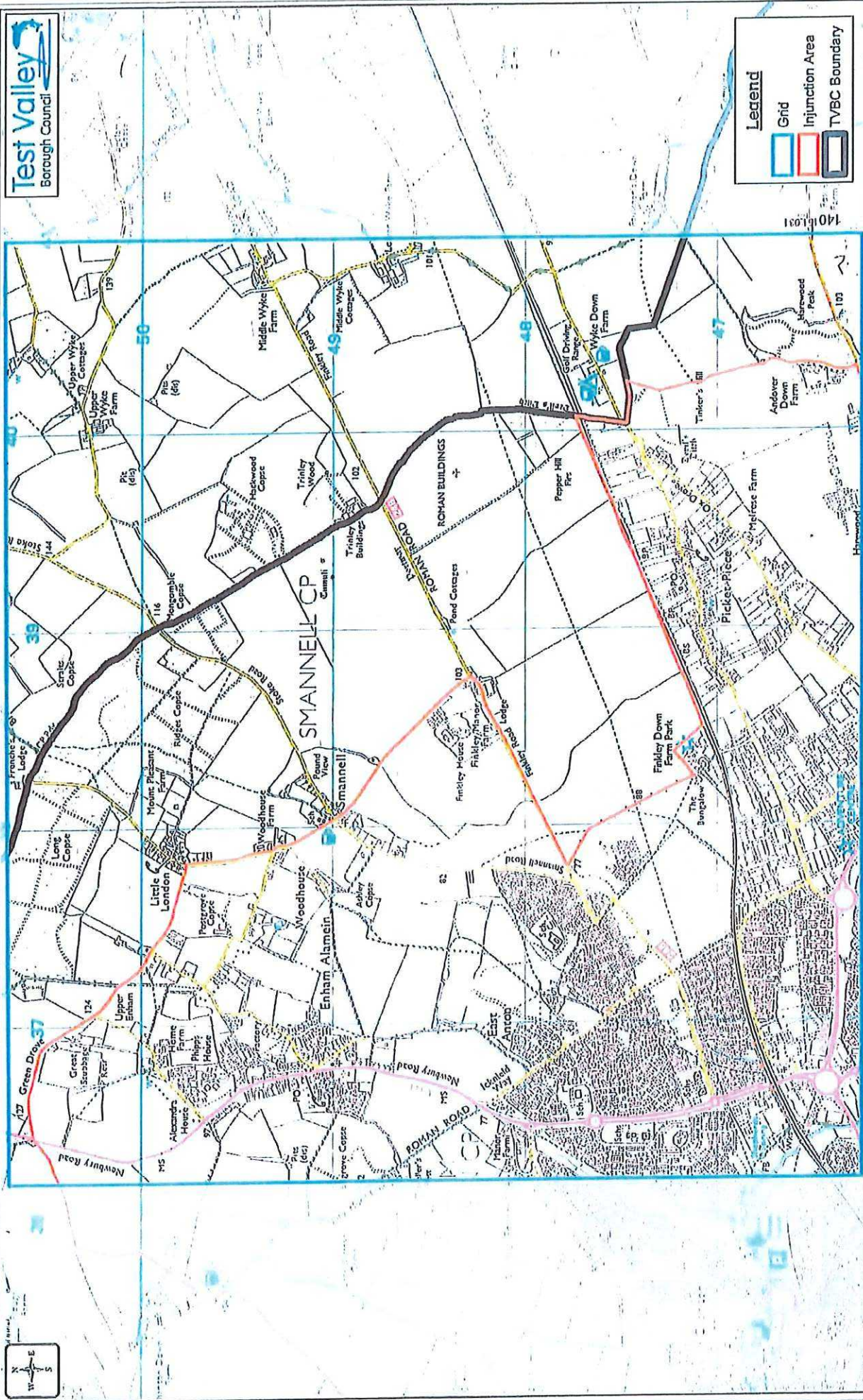
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- Injunction Area
- TVBC Boundary

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**Injunction Application Plan - North/Andover
A1 Grid Section**

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Date: 11/06/2020
Drawn: AMurray
Dept: IMT/GIS

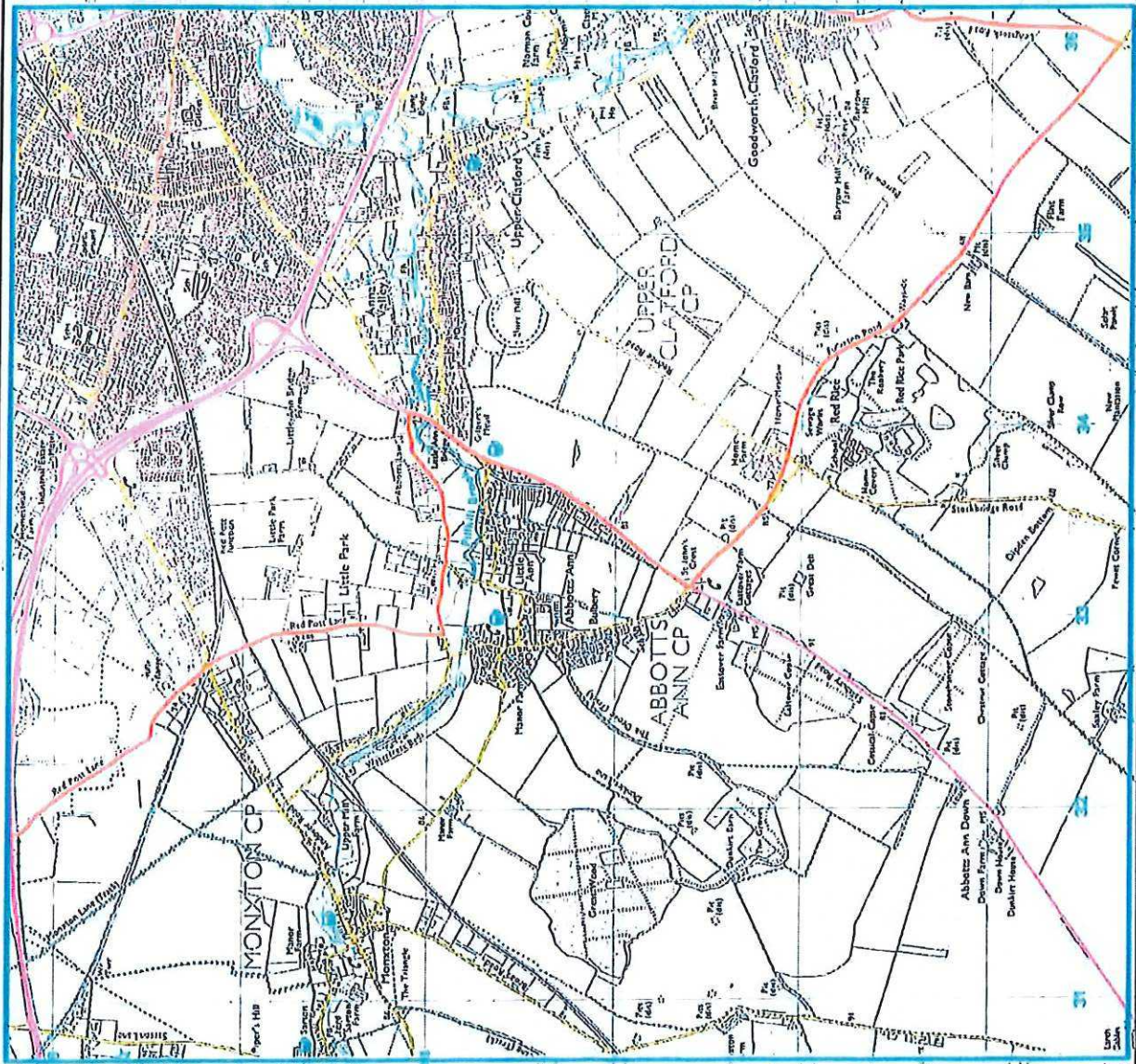
PLAN 3



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Injunction Application Plan - North/Andover A2 Grid Section

PLAN 4



Legend

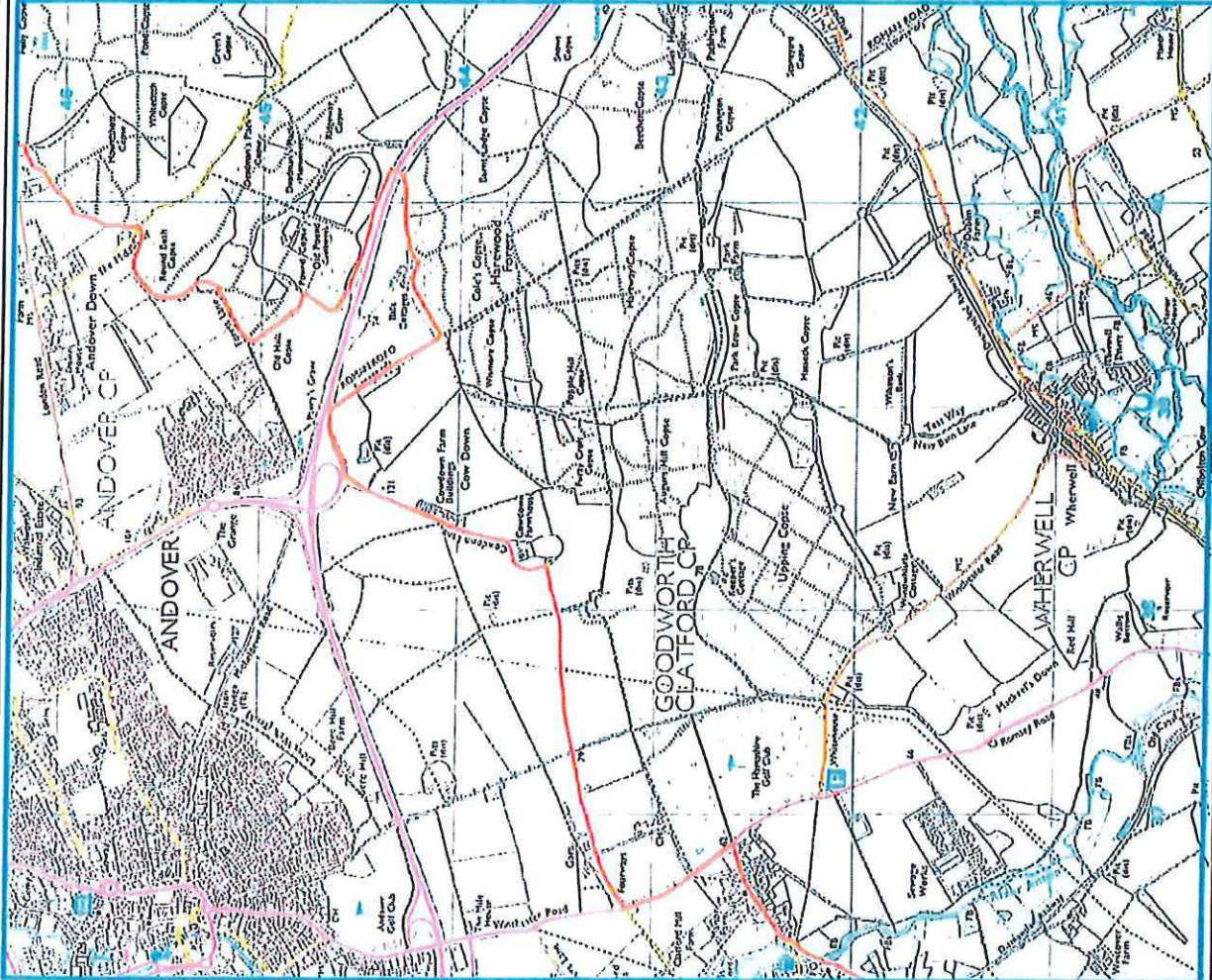
- Grid
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
**Injunction Application Plan - North/Andover
A3 Grid Section**

Scale: 1:32,750@A4L
Date: 11/06/2020
Drawn: A Murray
Dept IMT/GIS

PLAN 5



Legend

-  Grid
-  Injunction Area
-  TVBC Boundary

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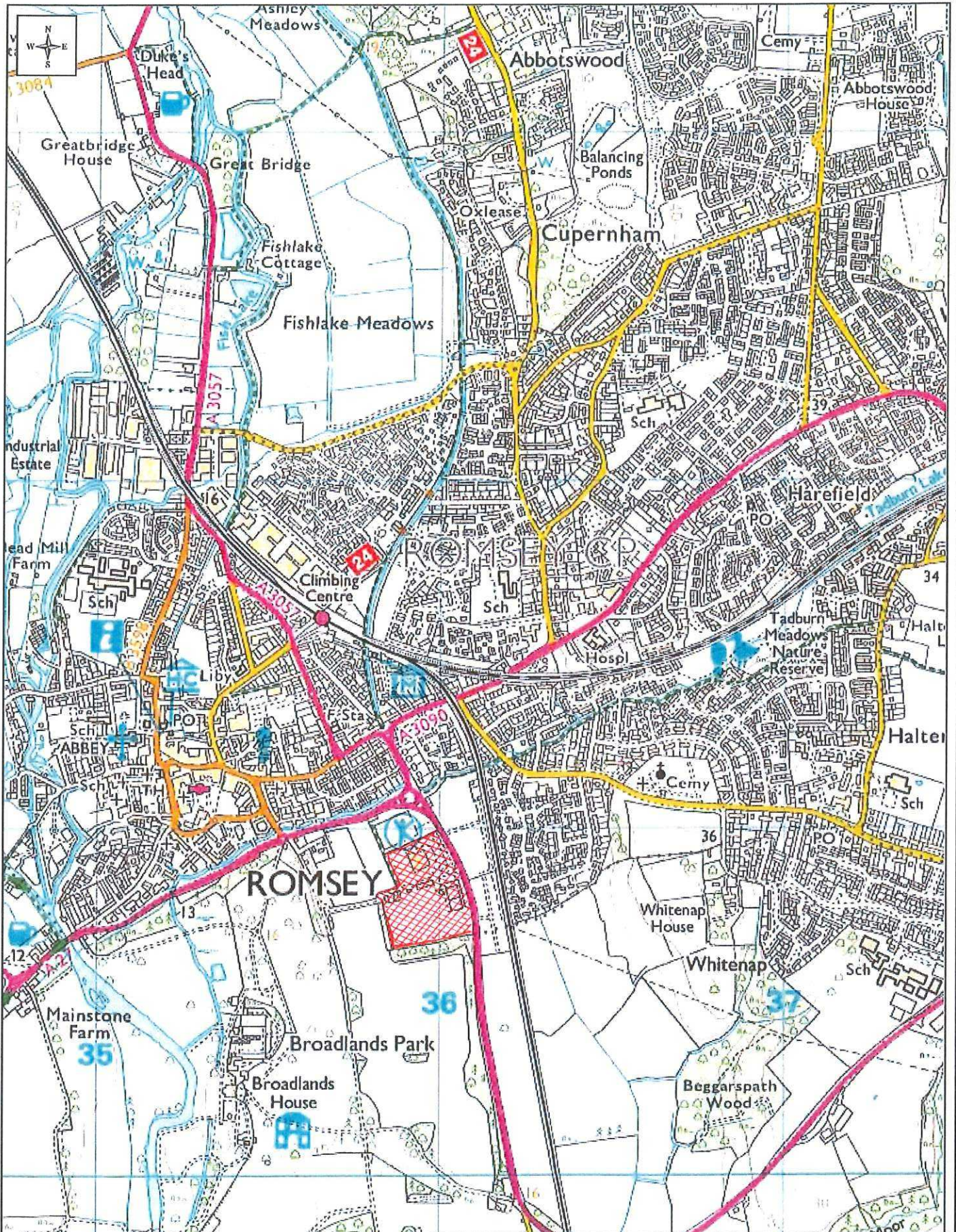
**Injunction Application Plan - North/Andover
A4 Grid Section**

Scale: 1:32,750@A4L
Date: 11/06/2020
Drawn: AM/Murray
Dept: IMT/GIS

PLAN 6

PLAN 7

ArcGIS Web Map



Date: 28/11/2022

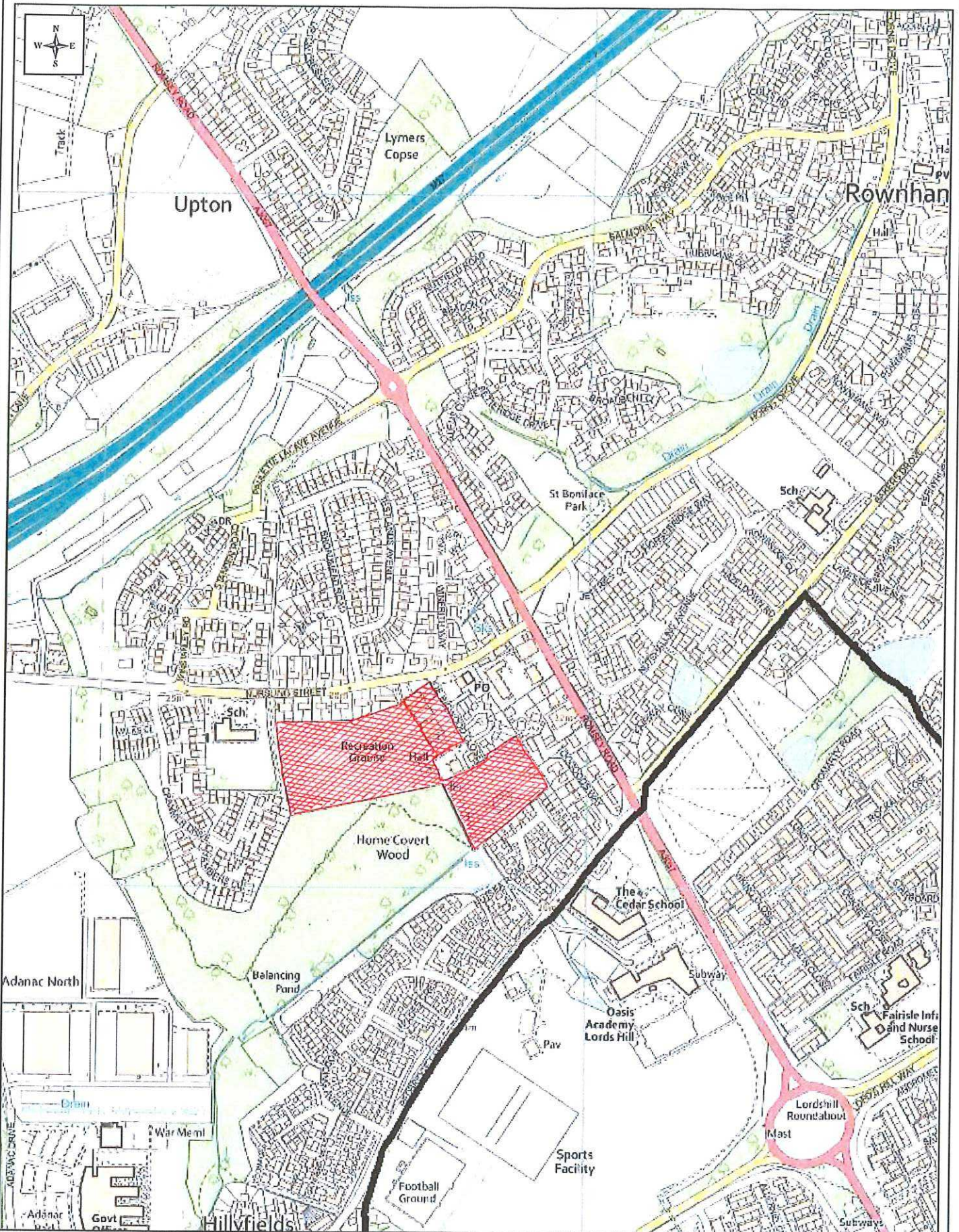
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Author: Test Valley Borough Council

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PLAN 8

ArcGIS Web Map



Date: 28/11/2022

Scale: 1:7,096

Author: Test Valley Borough Council

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