



Goodworth Clatford Neighbourhood Development Plan 2018-2029

# Basic Conditions Statement

September 2018

Goodworth Clatford Parish Council

Prepared by DJN Planning Ltd.

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## 1. INTRODUCTION

- 1.1 A draft Neighbourhood Development Plan must meet a set of basic conditions before it can be put to a referendum and made. The basic conditions are set out in paragraph 8(2) of Schedule 4B to the Town and Country Planning Act 1990 as applied to Neighbourhood Development Plans by section 38A of the Planning and Compulsory Purchase Act 2004.
- 1.2 This Statement has been prepared for Goodworth Clatford Parish Council to demonstrate that the Goodworth Clatford Neighbourhood Development Plan 2018-2029 (NDP) meets legal requirements and the prescribed basic conditions.
- 1.3 The Statement confirms that:
- the legal requirements have been met (section 2)
  - having regard to national policies and advice contained in guidance issued by the Secretary of State, it is appropriate to make the NDP (section 3)
  - the NDP contributes to sustainable development (section 4)
  - the NDP is in general conformity with the strategic policies contained in the relevant development plan, Test Valley Borough Council's Adopted Local Plan 2011-2029 (section 5)
  - the NDP does not breach and is otherwise compatible with EU obligations, and that its making is not likely to have a significant effect on a European site, either alone or in combination with other plans or projects (section 6).

## **2. LEGAL REQUIREMENTS**

- 2.1 The NDP relates to the area that was designated by Test Valley Borough Council as a Neighbourhood Area on 10 May 2015. The NDP relates only to this Area. No other Neighbourhood Development Plan has or is being made for the Area.
- 2.2 Goodworth Clatford Parish Council is a qualifying body.
- 2.3 The NDP is a plan which sets out policies in relation to the development and use of land in the Neighbourhood Area and which has been prepared in accordance with the statutory provisions.
- 2.4 The NDP specifies the period for which it is to have effect, which is 2018-2029.
- 2.5 The NDP does not include provision about development that is excluded development, such as mineral and waste matters, nationally significant infrastructure projects or other prescribed development under section 61K of the Town and Country Planning Act 1990.

### **3. REGARD TO NATIONAL POLICY**

3.1 National planning policy is set out in the National Planning Policy Framework (NPPF).<sup>1</sup>

3.2 NPPF paragraph 16 sets out requirements for how communities engage in neighbourhood planning. In accordance with this national policy, the NDP supports the strategic development needs set out in the Adopted Local Plan, including its policies for housing and economic development, and plans positively to support local development.

3.3 The NPPF sets out more specific guidance on neighbourhood plans at paragraphs 183 to 185:

- NPPF paragraph 183: Goodworth Clatford Parish Council have used neighbourhood planning powers to develop a vision for the Neighbourhood Area and to set planning policies in the NDP.
- NPPF paragraph 184: the NDP is in general conformity with the strategic policies of the Adopted Local Plan 2011-2029.<sup>2</sup> The NDP reflects the strategic policies and positively supports them. It does not promote less development than set out in the Adopted Local Plan, nor does it undermine its strategic policies. The general conformity of the NDP with the strategic policies of the Adopted Local Plan is set out in more detail in section 5 below.
- NPPF paragraph 185: the NDP shapes and direct sustainable development in the Neighbourhood Area, through the provision of a balanced set of objectives and policies which deal with social, economic and environmental matters.

3.4 NPPF paragraph 17 sets out twelve core planning principles, to which the NDP has had regard as set out below (Table 1).

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<sup>1</sup> The original NPPF was published in March 2012. It was replaced in July 2018 by a revised and updated version. Paragraph 214 of the revised NPPF provides that the policies in the previous Framework will apply for the purpose of examining plans, where those plans are submitted on or before 24 January 2019. It is envisaged that the Goodworth Clatford NDP will be submitted to the local planning authority by this date. Accordingly, this Basic Conditions Statement confirms that it is appropriate to make the NDP having regard to the policies of the March 2012 Framework. All references in the main text to NPPF paragraph numbers and core planning principles are to the March 2012 Framework.

<sup>2</sup> Test Valley Borough Council, Adopted Local Plan 2011-2029, Annex A.

**Table 1: NPPF core planning principles**

NPPF Core Planning Principle	How the Goodworth Clatford NDP has had regard to the guidance
<p>Planning should be genuinely plan-led, empowering local people to shape their surroundings, with succinct local and neighbourhood plans setting out a positive vision for the future of the area. Plans should be kept up-to-date, and be based on joint working and co-operation to address larger than local issues. They should provide a practical framework within which decisions on planning applications can be made with a high degree of predictability and efficiency.</p>	<p>The NDP embodies a positive vision and objectives for the Neighbourhood Area in 2029, within the broader framework set by the Adopted Local Plan. Its preparation in consultation with those who live and work in the Neighbourhood Area has enabled local people to shape their surroundings. It covers the key areas of natural environment, built environment, community and business in order that the future development of the Neighbourhood Area is plan-led. A concise and succinct set of planning policies provide a practical framework for development management.</p>
<p>Planning should not simply be about scrutiny, but instead be a creative exercise in finding ways to enhance and improve the places in which people live their lives.</p>	<p>The preparation of the NDP has been based throughout on consultation which has enabled the community to positively engage with the future of the parish. This has been achieved through public meetings, a residents’ survey, consultations on specific topics including the emerging policies, and the pre-submission consultation and publicity given to the draft NDP. Full details may be found in the Consultation Statement. The preparation of the draft NDP has been overseen by a Steering Committee comprising parish councillors and other local volunteers.</p> <p>The Neighbourhood Area will be enhanced and improved <i>inter alia</i> by community-led NDP objectives and policies to: protect, conserve and enhance the natural, historic and built environments; maintain the distinctive local character of the village and its separation from other settlements; ensure that new development is suitably designed and located, and meets community needs; foster public transport, walking and cycling as far as possible consistent with the rural location; retain existing land and property used for commercial purposes; and protect community facilities and formal and informal open spaces.</p>

<b>NPPF Core Planning Principle</b>	<b>How the Goodworth Clatford NDP has had regard to the guidance</b>
<p>Planning should proactively drive and support sustainable economic development to deliver the homes, business and industrial units, infrastructure and thriving local places that the country needs. Every effort should be made objectively to identify and then meet the housing, business and other development needs of an area, and respond to wider opportunities for growth. Plans should take account of market signals, such as land prices and housing affordability, and set out a clear strategy for allocating sufficient land which is suitable for development in their area, taking account of the needs of the residential and business communities.</p>	<p>The NDP has considered how best to provide for housing and business needs within the framework of the Adopted Local Plan. As explained in the reasoned justification to NDP policy SP3, Goodworth Clatford is identified as a Rural Village in the Adopted Local Plan settlement hierarchy. The Adopted Local Plan defines both the appropriate scale and type of development and a settlement boundary for the village. NDP policy SP3 supports and endorses the strategic approach to the location and nature of development.</p> <p>NDP policies provide local detail to supplement the strategic policy. This includes identifying relevant design considerations (policy BE1), setting criteria for development in or adjacent to the Goodworth Clatford Conservation Area (policy BE2), protecting commercial premises and land (policy CB3) and supporting the conversion of rural buildings for employment uses (policy CB4).</p>
<p>Planning should always seek to secure high quality design and a good standard of amenity for all existing and future occupants of land and buildings.</p>	<p>The NDP's objectives require new development to be of an appropriate design quality, and to respect the visual character of the Parish and amenity.</p> <p>Policy SP1 supports development proposals which through their design maintain a strong sense of place and the distinctive character of the Neighbourhood Area. Policy BE1 requires proposals to be of high-quality design and to provide a good standard of amenity for all existing and future occupants of land and buildings. The policy incorporates reference to the design principles of the Goodworth Clatford Village Design Statement which is included in the NDP at Appendix C, providing locally-relevant design guidance.</p>

NPPF Core Planning Principle	How the Goodworth Clatford NDP has had regard to the guidance
<p>Planning should take account of the different roles and character of different areas, promoting the vitality of our main urban areas, protecting the Green Belts around them, recognising the intrinsic character and beauty of the countryside and supporting thriving rural communities within it.</p>	<p>The NDP articulates the role and character of the Neighbourhood Area, shown by the vision which states that by 2029 Goodworth Clatford will be a thriving rural parish with a distinctive character and identity. The village will be the focus of services and community life and set within unspoilt, tranquil and accessible countryside.</p> <p>The NDP supports Goodworth Clatford as a thriving rural community providing an excellent quality of life (policy SP2) through its policies on the location and nature of development (policy SP3). The NDP endorses the Adopted Local Plan’s settlement boundary which defines the extent of the village and protects the countryside. Policies protect community facilities (policy CB2) and commercial premises and land (policy CB3).</p> <p>The Natural Environment policies of the NDP seek to protect, conserve and enhance the distinctive natural, historic and built environment of the Neighbourhood Area and village, including its Local Green Spaces, landscape character and biodiversity.</p>
<p>Support the transition to a low carbon future in a changing climate, taking full account of flood risk and coastal change, and encourage the reuse of existing resources, including conversion of existing buildings, and encourage the use of renewable resources (for example, by the development of renewable energy).</p>	<p>The NDP supports the transition to a low carbon future through a number of provisions. Policy SP3 requires development proposals to incorporate sustainability measures such as energy and water efficiency and flood risk adaptation. Policies SP3 and CB1 seek sustainable transport provision in new development and support improvements to public transport, thereby fostering active travel and the reduction of carbon emissions. Sustainable drainage techniques (policy NE4) and appropriate renewable/low carbon energy generation (policy BE1) are supported. Policy CB5 provides a criteria-based framework for assessing proposals for solar farms. Policy CB4 encourages the re-use of existing resources by supporting the conversion of redundant agricultural buildings to provide employment.</p>
<p>Planning should contribute to conserving and enhancing the natural environment and reducing pollution. Allocations of land for development should prefer land of lesser environmental value, where consistent with other policies in this Framework.</p>	<p>The NDP provides for the conservation and enhancement of the natural environment through policy NE1 on Local Green Spaces, policy NE2 on rural features and policy NE3 on biodiversity and nature conservation. Policy NE4 on water management and pollution requires development proposals to minimise pollution. Policy CB5 seeks that where solar farms need to make use of agricultural land, they should make use of land of poorer quality. The NDP does not make any allocations of land for development.</p>



<b>NPPF Core Planning Principle</b>	<b>How the Goodworth Clatford NDP has had regard to the guidance</b>
<p>Planning should encourage the effective use of land by reusing land that has been previously developed (brownfield land), provided that it is not of high environmental value.</p>	<p>The NDP supports the effective use of land by endorsing the settlement boundary for Goodworth Clatford as defined in the Adopted Local Plan. There are no significant areas of previously developed land, reflecting the rural environment of the Neighbourhood Area. The conversion of rural buildings for employment uses is supported by policy CB4.</p>
<p>Planning should promote mixed use developments, and encourage multiple benefits from the use of land in urban and rural areas, recognising that some open land can perform many functions (such as wildlife, recreation, flood risk mitigation, carbon storage or food production).</p>	<p>The NDP encourages multiple benefits from the use of land in the Neighbourhood Area. It provides for a range of land uses including housing, employment and community facilities. The Goodworth Clatford settlement boundary will protect the surrounding countryside enabling continued use for farming. The countryside is also a valued natural and historic environment, protected by policies SP3, NE2 and NE3. Several of the Local Green Spaces protected under policy NE1 are recognised in Appendix E as performing several functions.</p>
<p>Planning should conserve heritage assets in a manner appropriate to their significance, so that they can be enjoyed for their contribution to the quality of life of this and future generations.</p>	<p>NDP policy BE2 seeks to conserve and enhance the Goodworth Clatford Conservation Area and other designated and non-designated heritage assets in the Neighbourhood Area. It acknowledges the need to take account of their significance when considering the impact of proposed development.</p>
<p>Planning should actively manage patterns of growth to make the fullest possible use of public transport, walking and cycling, and focus significant development in locations which are or can be made sustainable.</p>	<p>NDP policies SP3 and CB1 encourage active travel (walking and cycling) and the use of public transport, as far as practicable given the rural location of the Neighbourhood Area. The Adopted Local Plan settlement hierarchy defines the most sustainable locations for new development. The Adopted Local Plan directs significant development to locations in higher tiers of the settlement hierarchy, notably the first-tier Major Centres of Andover and Romsey. Goodworth Clatford is a Rural Village in the third tier of the settlement hierarchy.</p>

<b>NPPF Core Planning Principle</b>	<b>How the Goodworth Clatford NDP has had regard to the guidance</b>
<p>Planning should take account of, and support local strategies to improve health, social and cultural wellbeing for all, and deliver sufficient community and cultural services to meet local needs.</p>	<p>The NDP's vision is for the Neighbourhood Area in 2029 to be a thriving rural parish providing an excellent quality of life for all, with the village providing a focus for services and community life. The NDP supports health and wellbeing by fostering active travel (policies SP3 and CB1), protecting Local Green Spaces (policy NE1), and promoting access to the countryside via rights of way (policy NE5). It seeks to deliver sufficient community and cultural services to meet local needs by protecting existing community facilities and supporting new provision (policy CB2).</p>

#### 4. ACHIEVEMENT OF SUSTAINABLE DEVELOPMENT

4.1 The making of the Goodworth Clatford NDP will contribute to the achievement of sustainable development.

4.2 The NPPF identifies three dimensions to sustainable development: economic, social and environmental (paragraph 7), with different roles for the planning system in each:

- **an economic role** – contributing to building a strong, responsive and competitive economy, by ensuring that sufficient land of the right type is available in the right places and at the right time to support growth and innovation; and by identifying and co-ordinating development requirements, including the provision of infrastructure;
- **a social role** – supporting strong, vibrant and healthy communities, by providing the supply of housing required to meet the needs of present and future generations; and by creating a high-quality built environment, with accessible local services that reflect the community’s needs and support its health, social and cultural well-being; and
- **an environmental role** – contributing to protecting and enhancing the natural, built and historic environment; and, as part of this, helping to improve biodiversity, use natural resources prudently, minimise waste and pollution, and mitigate and adapt to climate change including moving to a low carbon economy.

4.3 The NPPF emphasises that to achieve sustainable development the economic, social and environmental roles should be sought jointly and simultaneously as they are mutually dependent. The three roles are set out in greater detail in the NPPF’s core planning principles. Each of these is supported by the NDP, confirming that the Plan as a whole will contribute to sustainable development (see Table 1).

4.4 The NDP is also in general conformity with the Adopted Local Plan (see section 5). This sets out a spatial strategy to achieve sustainable development in Test Valley Borough that improves the economic, social and environmental conditions of the area. These themes echo the three roles defined in the NPPF. Having regard to this context, the NDP will deliver sustainable development by setting out policies which address each of the strategic themes. Table 2 sets out how the Plan’s policies will help achieve sustainable development, by contributing to each of the three roles.

**Table 2: Sustainable development**

<b>NPPF sustainable development role</b>	<b>How the Goodworth Clatford NDP contributes</b>
Economic	<p>The NDP addresses the economic role through its vision, objectives and policies.</p> <p>The vision is that by 2029 Goodworth Clatford will be a thriving rural parish with the village acting as a focus for services and facilities.</p> <p>Objectives include to retain existing commercial premises and land, with economic development that is proportionate to the character of the Neighbourhood Area, and to maintain and promote existing services and facilities which support Goodworth Clatford as a thriving rural parish.</p> <p>Plan policies directly address the economic role by:</p> <ul style="list-style-type: none"> <li>• Supporting existing local facilities, businesses, the primary school and agriculture as important elements in contributing to quality of life (policy SP2)</li> <li>• Supporting the provision of infrastructure to manage surface water run-off and flood risk arising, particularly in the River Anton corridor and at Goodworth Clatford village (policy NE4)</li> <li>• Providing planning policy criteria for the assessment of proposed development, giving clear guidance to those bringing proposals forward (policy BE1, BE2)</li> <li>• Protecting existing commercial premises and land, and setting criteria against which non-commercial proposals for such sites and property will be assessed (policy CB3)</li> <li>• Supporting the conversion of former agricultural buildings for employment use (policy CB4)</li> <li>• Providing planning policy criteria for the assessment of proposals for solar farms (policy CB5).</li> </ul> <p>Other NDP policies support the economic role indirectly. Policies addressing the social role help to maintain and promote a thriving rural community and thus demand for goods and services. Policies addressing the environmental role serve to protect, conserve and enhance the natural and historic environments, providing a stable basis for economic activity and helping to foster tourism.</p>

NPPF sustainable development role	How the Goodworth Clatford NDP contributes
Social	<p>The NDP addresses the social role through its vision, objectives and policies.</p> <p>The vision is that by 2029 Goodworth Clatford will provide an excellent quality of life for all, with the village as the focus of services and community life.</p> <p>Objectives include: that new development contributes to meeting the needs of the community; that best use is made of active travel and public transport, to promote health and wellbeing and reduce social isolation; that community and cultural services are maintained and promoted to help support Goodworth Clatford as a thriving rural community; and that open spaces and countryside access are protected.</p> <p>Plan policies directly address the social role by:</p> <ul style="list-style-type: none"> <li>• Protecting the distinctive character of the Neighbourhood Area, aiding a sense of place and so fostering community identity (policy SP1)</li> <li>• Sustaining local facilities and businesses (policy SP2)</li> <li>• Designating and protecting Local Green Spaces which provide visual amenity and recreational value (policy NE1)</li> <li>• Safeguarding public rights of way, to promote active travel and healthy communities (policy NE5)</li> <li>• Ensuring that the amenity of existing and future occupants is considered when development proposals are made (policy BE1)</li> <li>• Mitigating the impact of additional traffic arising from development and promoting active travel and public transport (policy CB1)</li> <li>• Protecting existing community facilities as far as possible and encouraging new provision (policy CB2).</li> </ul> <p>Other NDP policies support the social role indirectly. Policies addressing the economic role seek to maintain and encourage local services and facilities, promoting a thriving rural community. Policies addressing the environmental role serve to protect the Neighbourhood Area’s historic and natural environment which contributes to the sense of place, character and community identity.</p>

<b>NPPF sustainable development role</b>	<b>How the Goodworth Clatford NDP contributes</b>
Environmental	<p>The NDP addresses the environmental role through its vision, objectives and policies.</p> <p>The vision is that by 2029 Goodworth Clatford will be a visually attractive settlement set in unspoilt, tranquil and accessible countryside, and where heritage assets including the Conservation Area and listed buildings are conserved and enhanced.</p> <p>Objectives include: that the rural character of the Neighbourhood Area and the natural environment be conserved and enhanced; that development does not lead to coalescence with neighbouring settlements; that development is of an appropriate type, size, density and design; and that development has regard to visual amenity, heritage assets, infrastructure needs and environmental impacts.</p> <p>Plan policies directly address the environmental role by:</p> <ul style="list-style-type: none"> <li>• Providing guidance on the appropriate location and nature of development, addressing a number of environmental concerns (policy SP3)</li> <li>• Designating and protecting Local Green Spaces (policy NE1)</li> <li>• Giving protection to significant rural features including woodland, trees, hedgerows and ponds and watercourses (policy NE2)</li> <li>• Promoting the conservation and enhancement of biodiversity by protecting wildlife habitats and species and requiring development proposals to incorporate measures to sustain and improve biodiversity (policy NE3)</li> <li>• Protecting the water environment and minimising pollution (policy NE4)</li> <li>• Requiring proposals to be of high-quality design and meet other environmental criteria (policy BE1)</li> <li>• Providing for the conservation and enhancement of heritage assets (policy BE2)</li> <li>• Providing planning policy criteria for the assessment of proposals for solar farms which include loss of agricultural land, landscape character and amenity, and the natural and historic environments (policy CB5).</li> </ul> <p>Other NDP policies support the environmental role indirectly. Policies addressing the social role help to promote a healthy community by making use of the valued local environment in varying ways including active travel and formal and informal recreation. Policies addressing the economic role support the continued delivery of goods and services locally, reducing the need to travel.</p>

## 5. GENERAL CONFORMITY WITH STRATEGIC POLICY

- 5.1 The Goodworth Clatford NDP is in general conformity with the strategic policies in the development plan for the area. This is Test Valley Borough Council’s Adopted Local Plan 2011-2029. The strategic policies are identified in Annex A to the Adopted Local Plan. The NDP also supports the delivery of other non-strategic Adopted Local Plan policies. Table 3 explains how each of the NDP’s policies align with the strategic and other policies of the Adopted Local Plan.
- 5.2 The strategic and non-strategic policies of the Adopted Local Plan referred to in Table 3 are listed at Appendix 1. The Adopted Local Plan can be seen at <https://www.testvalley.gov.uk/planning-and-building/planningpolicy/local-development-framework/dpd>.

**Table 3: General conformity of Goodworth Clatford NDP policies with strategic development plan policies.**

Goodworth Clatford NDP policies	Test Valley Borough Adopted Local Plan 2011-2029
<p><b>SP1 - Sense of place</b></p> <p>Development proposals will be supported which through their location, design, density and scale maintain a strong sense of place and retain the distinctive character of the Goodworth Clatford Neighbourhood Area.</p>	<p>Policy SP1 will help to implement Adopted Local Plan objectives which seek a scale of development in keeping with settlement character, size and function; the conservation and enhancement of the built and historic environment, local character, identity and cultural heritage; and the protection of the countryside. It is in general conformity with strategic policy E1 <i>High Quality Development in the Borough</i>.</p>
<p><b>SP2 - Quality of life</b></p> <p>Development should enhance and improve the quality of life of residents and visitors through maintaining local facilities (policy CB2), businesses (policy CB3), primary school and agriculture. Proposals which support the ongoing use or consolidation of facilities and businesses will be supported and those leading to a material loss or adverse impact on them will not be supported unless the requirements of policies CB2 and CB3 (as relevant to the proposal) are satisfied.</p>	<p>Policy SP2 will help to implement Adopted Local Plan objectives on the local economy, leisure, health and wellbeing, and community safety. It is in general conformity with strategic policy COM14 <i>Community Services &amp; Facilities</i>.</p>

<b>Goodworth Clatford NDP policies</b>	<b>Test Valley Borough Adopted Local Plan 2011-2029</b>
<p><b>SP3 - Location and nature of development</b></p> <p>New development in the Neighbourhood Area will be concentrated within the Goodworth Clatford village settlement boundary as defined in the TVBLP. Elsewhere development will only be supported where:</p> <ol style="list-style-type: none"> <li>1. it is specifically provided for by policy COM2 of the TVBLP; and</li> <li>2. it does not have a detrimental effect on the character and setting of the countryside by virtue of its siting, design, size and prominence in the landscape; and</li> <li>3. it does not blight important views of the landscape identified at Appendix D and A.2.</li> </ol> <p>Development which is in accordance with the policies in this Plan will be supported if it can be demonstrated that:</p> <ol style="list-style-type: none"> <li>a. it will not diminish the physical or visual separation provided by the open countryside between the village of Goodworth Clatford and other villages and towns or threaten its integrity, either individually or cumulatively with other development; and</li> <li>b. the rural nature and the integrity of the natural environment will be conserved; and</li> <li>c. heritage assets are conserved in a manner appropriate to their significance, including the impact of proposals on views important to their setting, in accordance with policy BE2; and</li> <li>d. suitable and appropriate provision is made for active travel (walking and cycling) and the use of public transport, in accordance with policy CB1; and</li> <li>e. proposals are designed to reduce greenhouse gas emissions and incorporate measures in respect of energy, water efficiency and climate change adaptation including flood risk adaptation and mitigation measures.</li> </ol>	<p>Test Valley Borough Council's response to the Regulation 14 consultation on the NDP confirms that the policy is generally consistent with the intention of policies in the Adopted Local Plan to direct development to within settlement boundaries and to protect the countryside from development which does not require a countryside location. The response also confirms that the settlement boundary for Goodworth Clatford village included in NDP Appendix A.1 is in conformity with that of the Adopted Local Plan.</p> <p>Policy SP3 is in general conformity with strategic policy COM2 <i>Settlement Hierarchy</i> and Inset Map 21.</p> <p>It adds local detail to strategic policy E2 <i>Protect, Conserve and Enhance the Landscape Character of the Borough</i> by identifying important views of the landscape.</p>
<p><b>NE1 - Local Green Spaces</b></p> <p>The sites shown on the map at A.3 and listed below are designated as Local Green Spaces:</p> <ol style="list-style-type: none"> <li>1. The Sheepwash</li> <li>2. The 'Park'</li> <li>3. Queen Elizabeth II Recreation Ground</li> <li>4. Allotments</li> <li>5. Riverside Walk and Haven</li> </ol>	<p>Policy NE1 is in general conformity with strategic policies E2 <i>Protect, Conserve and Enhance the Landscape Character of the Borough</i>, E6 <i>Green Infrastructure</i> and LHW1 <i>Public Open Space</i>.</p> <p>It adds local detail by identifying Local Green Spaces, setting criteria for their protection and</p>



<b>Goodworth Clatford NDP policies</b>	<b>Test Valley Borough Adopted Local Plan 2011-2029</b>
<p>6. Conservation field 7. Riverside Rest</p> <p>Development that would result in the loss of Local Green Spaces or which would adversely affect their accessibility, appearance, general quality or recreational and amenity value will not be supported unless:</p> <ul style="list-style-type: none"> <li>a. it is ancillary and of benefit to the recreational or other function of the Local Green Space concerned and does not have an undue impact on its character and openness; or</li> <li>b. it is for the provision of essential highway or other utilities infrastructure and it can be demonstrated that there is no alternative site available; or</li> <li>c. there are other very special circumstances such that development should be allowed.</li> </ul>	<p>identifying the exceptional circumstances where development could be permitted.</p>
<p><b>NE2 - Rural features</b></p> <p>Development proposals should protect and where appropriate enhance those rural features which make a significant contribution to the character and amenity of the Neighbourhood Area, namely farmland, woodland, mature trees, hedgerows and ponds and watercourses.</p> <p>Proposals will not be supported where they result in the loss or deterioration of the best and most versatile agricultural land; or of irreplaceable wildlife habitats, networks or corridors; or of significant aged or veteran trees, unless the need for, and benefits of, the development in that location clearly outweigh the loss.</p> <p>Where significant trees or hedgerows are lost or damaged as a result of development, appropriate replacement planting will be required together with maintenance thereof for a period sufficient to ensure proper establishment. Supplementary indigenous planting to maintain or enhance hedgerow continuity will be supported.</p>	<p>Policy NE2 is in general conformity with strategic policy E2 <i>Protect, Conserve and Enhance the Landscape Character of the Borough</i>.</p> <p>It confirms and adds local detail on the important features to be protected.</p>
<p><b>NE3 - Biodiversity and nature conservation</b></p> <p>Development proposals should conserve or enhance biodiversity as appropriate by:</p> <ul style="list-style-type: none"> <li>1. Protecting or enhancing wildlife habitats and species, including: <ul style="list-style-type: none"> <li>a. Legally protected species;</li> </ul> </li> </ul>	<p>Policy NE3 is in general conformity with strategic policy E5 <i>Biodiversity</i>.</p>

<b>Goodworth Clatford NDP policies</b>	<b>Test Valley Borough Adopted Local Plan 2011-2029</b>
<p>b. Sites of Importance to Nature Conservation (SINCs) as shown on the map at A.4;</p> <p>c. Priority habitats and species listed in the national, Hampshire and Test Valley Biodiversity Action Plans;</p> <p>d. Habitats and species of principal importance for the conservation of biodiversity in England, identified pursuant to the Natural Environment and Rural Communities Act 2006;</p> <p>e. Trees, woodlands, ancient woodland (including semi-natural and replanted woodland), aged and veteran trees, and hedgerows; and</p> <p>f. Features of the landscape that function as ‘stepping stones’ or form part of a wider network of sites by virtue of their coherent ecological structure or function or are of importance to the migration, dispersal and genetic exchange of wild species; and</p> <p>2. incorporating measures, such as green corridors, to sustain and improve biodiversity where practicable; and</p> <p>3. conserving the environment for nocturnal species where practicable, through the avoidance of street lighting and mitigating the impact of domestic external lighting.</p>	<p>It adds local detail on wildlife habitats and species to be protected, based on policy E5 and amended as appropriate to the Neighbourhood Area.</p>
<p><b>NE4 - Water management and pollution</b></p> <p>Development proposals should protect the environment by:</p> <ol style="list-style-type: none"> <li>1. avoiding undue adverse impacts on the River Anton and other local watercourses arising from increased water consumption, foul water discharge, agricultural pollution and recreational pressure; and</li> <li>2. contributing to the environmental works required to enable the Lower River Anton to meet environmental objectives, including those in the South East River Basin Management Plan, where such contributions meet the relevant statutory and planning policy tests; and</li> <li>3. incorporating robust and effective alleviation and mitigation measures for management of rain water run-off and flood risk arising, particularly in respect of the River Anton corridor and at Goodworth Clatford village. Where appropriate developments should employ Sustainable Drainage Systems (SuDS) for water quality and surface water quantity management purposes. New foul sewer outlets should utilise the existing mains foul sewer infrastructure rather than on-site treatment systems; and</li> <li>4. minimising light, air, noise and dust pollution.</li> </ol>	<p>Policy NE4 is in general conformity with strategic policy E7 <i>Water Management</i>. It also supports non-strategic policy E8 <i>Pollution</i>.</p> <p>It adds local detail in respect of the River Anton and Goodworth Clatford village.</p>

<b>Goodworth Clatford NDP policies</b>	<b>Test Valley Borough Adopted Local Plan 2011-2029</b>
<p><b>NE5 - Rights of Way</b></p> <p>Development proposals should maintain or enhance the network of footpaths and rights of way within the settlement and across the Neighbourhood Area. Proposals which harm the character, appearance or the use of rights of way will not be supported.</p> <p>Proposals which serve to augment or improve the visual amenity, safety, utility or connectivity of the rights of way network will be supported wherever practicable.</p>	<p>Policy NE5 is in general conformity with strategic policy T1 <i>Managing movement</i>.</p> <p>It adds local detail on the local rights of way network.</p>
<p><b>BE1 - Design</b></p> <p>Development proposals including conversions, alterations, extensions and infill should:</p> <ol style="list-style-type: none"> <li>1. secure high-quality design; and</li> <li>2. maintain and provide a good standard of amenity for all existing and future occupants of land and buildings; and</li> <li>3. reflect the existing scale and character of development, curtilages and plan form in the locality, having regard to the prevailing densities and spacing between buildings; and</li> <li>4. maintain a consistent street scene by having regard to scale, mass, height, layout, materials, architectural detailing, off-road parking, landscaping, boundary treatments and access to the development; and</li> <li>5. where appropriate, comply with the design principles in the Goodworth Clatford Village Design Statement.</li> </ol> <p>The use of renewable, decentralised and/or low carbon energy generation technology and of rain water harvesting will be supported where appropriate.</p>	<p>Policy BE1 is in general conformity with strategic policy E1 <i>High Quality Development in the Borough</i>.</p> <p>It adds local detail on relevant considerations such as plan form and reference to the design principles in the Goodworth Clatford Village Design Statement, which is included in the NDP at Appendix C.</p>
<p><b>BE2 – Goodworth Clatford Conservation Area and other heritage assets</b></p> <p>Development proposals within or adjacent to the Goodworth Clatford Conservation Area should:</p> <ol style="list-style-type: none"> <li>1. respect the historic fabric and plan form of the locality; and</li> </ol>	<p>Policy BE2 is in general conformity with strategic policy E9 <i>Heritage</i>.</p> <p>It adds local detail on heritage assets in the Neighbourhood Area to complement policy E9. This includes reference to the Goodworth Clatford Conservation Area Character</p>

<b>Goodworth Clatford NDP policies</b>	<b>Test Valley Borough Adopted Local Plan 2011-2029</b>
<p>2. conserve or enhance the character and appearance of the Conservation Area, the buildings within it and its rural and open setting, having regard to the Character Appraisal; and</p> <p>3. respect important views into and out of the Conservation Area as identified in the Character Appraisal; and</p> <p>4. ensure that the size and scale of new and extended buildings relates sympathetically to the surrounding area; and</p> <p>5. use traditional and vernacular building materials which respect the context of the development concerned.</p> <p>Development proposals should conserve and enhance designated and non-designated heritage assets throughout the Neighbourhood Area. These comprise listed buildings, buildings of local interest, archaeological sites and the historic landscape. In considering the impact of proposed development, account will be taken of the degree of harm and the public benefits arising in a manner appropriate to the significance of the assets affected as set out in national planning policy and TVBLP policy E9.</p>	<p>Appraisal and to characteristic views into and out of the Conservation Area as identified in the Appraisal.</p>
<p><b>CB1 – Movement</b></p> <p>Development proposals should meet the following requirements in respect of movement:</p> <p>1. provide information in the form of a Transport Assessment or Statement as appropriate to demonstrate accessibility by making the fullest possible use of public transport, walking and cycling taking account of the rural location, together with any measures proposed to mitigate anticipated transport impacts on all road users, in particular through increases in traffic volumes on the rural highway network which serves Goodworth Clatford village and the wider area; and</p> <p>2. encourage active travel (walking and cycling) and use of public transport as far as practicable, which may include delivering or fostering enhanced connectivity to existing transport, travel and other community facilities in the village, including the Primary School; and</p> <p>3. avoid undue adverse impacts on the Goodworth Clatford Conservation Area or the character of the countryside through highway works necessary to provide or improve access to required standards.</p>	<p>Policy CB1 is in general conformity with strategic policy T1 <i>Managing Movement</i>.</p> <p>It adds local detail on the requirements for information to be submitted with planning applications; the promotion of active travel, public transport and connectivity to village facilities; and on the potential environmental impacts of highway works.</p>

<b>Goodworth Clatford NDP policies</b>	<b>Test Valley Borough Adopted Local Plan 2011-2029</b>
<p><b>CB2 - Community facilities</b></p> <p>Development proposals that would result in the loss of the following local community facilities will only be supported where it can be demonstrated as applicable that: the use concerned is not and cannot be made viable; or equivalent or better provision is to be made elsewhere in a suitable location; or the premises are unsuitable for the existing use; or they are no longer required for that use or another community use:</p> <ol style="list-style-type: none"> <li>1. Village Shop</li> <li>2. Parish Church</li> <li>3. Village Club</li> <li>4. Village Pubs</li> <li>5. Garage</li> <li>6. Scout Hut</li> <li>7. Tennis courts</li> <li>8. Hampshire Golf Club</li> </ol> <p>Development proposals to extend or consolidate existing community facilities or for new provision to meet identified needs will be encouraged where they accord with the policies in this Plan, provided that any resulting increase in use does not have an adverse impact on:</p> <ol style="list-style-type: none"> <li>a. the amenities of adjoining residents; or</li> <li>b. the local road network; or</li> <li>c. the local environment.</li> </ol>	<p>Policy CB2 is in general conformity with strategic policy COM14 <i>Community Services &amp; Facilities</i>.</p> <p>It adds local detail by identifying specific community facilities which are to be protected under the policy, and the exceptional circumstances in which their loss could be supported; and by encouraging new provision.</p>
<p><b>CB3 – Loss of commercial premises and land</b></p> <p>There will be a presumption against the loss of commercial premises or land which provide existing employment or potential future employment opportunities. Development proposals for the use of commercial land or buildings for non-commercial purposes will only be supported if the existing use is no longer economically viable and the site has been marketed for freehold or leasehold purposes at a reasonable commercial price for at least twelve months without an appropriate offer being received.</p>	<p>Policy CB3 is in general conformity with strategic policy LE10 <i>Retention of employment land and strategic employment sites</i>.</p> <p>It supplements the strategic policy by incorporating a viability and marketing test.</p>

<b>Goodworth Clatford NDP policies</b>	<b>Test Valley Borough Adopted Local Plan 2011-2029</b>
<p><b>CB4 - Employment</b></p> <p>Proposals for the conversion of traditional, vernacular rural or agricultural buildings for employment uses will be supported if it can be demonstrated that:</p> <ol style="list-style-type: none"> <li>1. the proposed design respects the character and appearance of the building concerned and the Neighbourhood Area; and</li> <li>2. the proposals do not have a significant adverse impact on residential amenity; and</li> <li>3. the proposals do not have a significant severe adverse impact on the transport network; and</li> <li>4. all parking can be accommodated within the site; and</li> <li>5. there are no other significant adverse environmental impacts, including on the historic and rural environments.</li> </ol>	<p>Policy CB4 supports and supplements non-strategic policy LE16 <i>Re-Use of Buildings in the Countryside</i>.</p>
<p><b>CB5 – Solar farms</b></p> <p>Proposals for solar farms and associated infrastructure will only be supported where they can demonstrate that the following requirements can be met. In making this assessment, any other existing, permitted or proposed similar developments in the locality will be taken into account so that cumulative impacts are considered. Wherever possible, proposals should be situated on previously-developed or non-agricultural land which is not of high environmental value. The requirements are that:</p> <ol style="list-style-type: none"> <li>1. any proposed use of agricultural land has been shown to be necessary, that poorer quality land has been used in preference to land of higher quality, and that the proposal allows for continued agricultural use where applicable and encourages biodiversity improvements; and</li> <li>2. the impacts on landscape character and visual amenity are acceptable, or are capable of being satisfactorily mitigated by a landscaping scheme which is itself acceptable, in accordance with policy SP3; and</li> <li>3. there will be no undue loss of amenity to the occupiers of residential properties, including by way of external security fencing, lighting or the design and siting of any installation; and</li> </ol>	<p>Policy CB5 gives specific guidance for the consideration of solar farm proposals. It is in general conformity with strategic policies E2 <i>Protect, Conserve and Enhance the Landscape Character of the Borough</i>, E5 <i>Biodiversity</i>, E7 <i>Water Management</i>, E9 <i>Heritage</i> and T1 <i>Managing Movement</i> and supports non-strategic policy LHW4 <i>Amenity</i>.</p>

<b>Goodworth Clatford NDP policies</b>	<b>Test Valley Borough Adopted Local Plan 2011-2029</b>
<p>4. the local highway network and the proposed means of vehicular access can cater safely for both the volume and type of vehicles anticipated, and the proposed access is environmentally acceptable; and</p> <p>5. sustainable drainage proposals are included to acceptably manage surface water and avoid risk of pollution, soil erosion and damage to wildlife habitats in accordance with policy NE4; and</p> <p>6. there are no unacceptable impacts on the natural and historic environments, in accordance with policies SP3, NE2, NE3 and BE2. In respect of heritage assets, careful consideration will be given to the impact of large-scale solar farms on their significance including through the impact of proposals on views important to their setting; and</p> <p>7. there are no unacceptable impacts on the utility and enjoyment of public rights of way, in accordance with policy NE5.</p> <p>Where appropriate, planning conditions will be imposed to ensure that installations are removed when no longer in use and the land is restored to its previous use and condition.</p>	

## 6. EU OBLIGATIONS

6.1 The Goodworth Clatford NDP is compatible with European Union obligations as detailed in Table 4 and as transposed into UK law.

**Table 4: EU obligations**

EU Obligation	Compatibility of the Goodworth Clatford NDP
<p>Strategic Environmental Assessment Directive</p> <p>Habitats Directive</p>	<p>In January 2018 Goodworth Clatford Parish Council requested Test Valley Borough Council as the responsible authority to determine whether or not a Strategic Environmental Assessment (SEA) and/or a Habitats Regulations Assessment (HRA) were required for the NDP. A Briefing note was provided to the Borough Council in support of this request.</p> <p>Natural England, Historic England and the Environment Agency were consulted in accordance with the regulations. The Borough Council concluded that:</p> <ul style="list-style-type: none"> <li>• SEA: the NDP would not be likely to have significant environmental effects and that on this basis SEA would not be required;</li> <li>• HRA: that the proposed NDP is not likely to have a significant effect on European designations.</li> </ul> <p>A statement has been prepared by the Borough Council setting out its reasons for the determination, in accordance with the regulations. This statement (excluding Annexes) is at Appendix 2. The full Statement with Annexes which include the Briefing Note provided to the Borough Council may be seen at <a href="https://www.testvalley.gov.uk/planning-and-building/planningpolicy/neighbourhood-planning/goodworth-clatford-nhp">https://www.testvalley.gov.uk/planning-and-building/planningpolicy/neighbourhood-planning/goodworth-clatford-nhp</a>.</p> <p>The requirements of the SEA and Habitats Directives are considered to have been met.</p>
<p>Water Framework Directive</p>	<p>Adopted Local Plan policy E7 requires that development proposals do not result in the deterioration of, and where possible assist in improving water quality and be planned to support the attainment of the requirements of the Water Framework Directive. Local detail is added to this strategic policy by NDP policy NE4. This supports the achievement of ecological status objectives for the Lower River Anton, as set out in the Environment</p>



EU Obligation	Compatibility of the Goodworth Clatford NDP
	<p data-bbox="945 156 1951 220">Agency's South East River Basin Management Plan 2015 in furtherance of the Water Framework Directive.</p> <p data-bbox="945 263 2047 327">The NDP will support the attainment of relevant environmental objectives and is considered to be compatible with the Water Framework Directive.</p>
Human Rights	<p data-bbox="945 375 2058 619">The NDP is fully compatible with the European Convention on Human Rights, transposed into UK law by the Human Rights Act 1998. It has been prepared within the existing framework of statute, national planning policy and guidance, and Borough-level strategic planning policies. In accordance with established process, its preparation has included consultation with the local community and it is subject to independent examination. The policies within the Plan are considered to comply with the requirements of EU obligations in relation to Human Rights.</p>

## APPENDIX 1: ADOPTED LOCAL PLAN POLICIES

A1.1 The strategic and non-strategic policies in Test Valley Borough Council’s Adopted Local Plan 2011-2029 referred to in Table 3 are listed below.

A1.2 The Adopted Local Plan can be seen at <https://www.testvalley.gov.uk/planning-and-building/planningpolicy/local-development-framework/dpd>.

Strategic policies	Non-strategic policies
COM2 Settlement Hierarchy	LE16 Re-Use of Buildings in the Countryside
COM14 Community Services and Facilities	E8 Pollution
LE10 Retention of employment land and strategic employment sites	LHW4 Amenity
E1 High Quality Development in the Borough	
E2 Protect, Conserve and Enhance the Landscape Character of the Borough	
E5 Biodiversity	
E6 Green Infrastructure	
E7 Water Management	
E9 Heritage	
LHW1 Public Open Space	
T1: Managing Movement	

## **APPENDIX 2: SCREENING OPINION STATEMENT**

- A2.1 The following Screening Opinion Statement has been prepared by Test Valley Borough Council pursuant to regulation 9 (3) of The Environmental Assessment of Plans and Programmes Regulations 2004 (SI 2004 1633).
- A2.2 The full Statement including Annexes may be seen at <https://www.testvalley.gov.uk/planning-and-building/planningpolicy/neighbourhood-planning/goodworth-clatford-nhp>.

## Goodworth Clatford Neighbourhood Plan Request for Screening Opinion for Strategic Environmental Assessment (SEA) and Habitats Regulations Assessment (HRA)

### Introduction

This statement has been prepared by Test Valley Borough Council (as responsible authority) to determine whether or not a Strategic Environmental Assessment (SEA) and/or a Habitats Regulations Assessment are required for the draft Goodworth Clatford Neighbourhood Plan following the submission of a screening opinion.

The Regulations advise that where the responsible authority determines that the plan is unlikely to have significant environmental effects (and, accordingly, does not require an environmental assessment), it shall prepare a statement of its reasons for the determination. This statement fulfils that requirement.

### Context

The preparation of a Neighbourhood Plan involves a series of stages as required by legislation before it can be 'made'. To be 'made', a Neighbourhood Plan must meet certain Basic Conditions. These include that the making of the plan *"does not breach, and is otherwise compatible with, EU obligations"*.

One of these obligations is Directive 2001/42/EC 'on the assessment of the effects of certain plans and programmes on the environment'. This is often referred to as the strategic environmental assessment (or SEA) Directive. The SEA Directive seeks *"to provide for a high level of protection of the environment and to contribute to the integration of environmental considerations into the preparation and adoption of plans and programmes."* The SEA Directive is transposed into UK law through the Environmental Assessment of Plans and Programmes Regulations 2004 (the 'SEA Regulations') and it is these Regulations that the neighbourhood plan will need to be compatible with.

Another key obligation is Directive 92/43/EEC 'on the conservation of natural habitats and of wild fauna and flora', often referred to as the Habitats Directive. This has been translated into UK law via The Conservation of Habitats and Species Regulations 2017. Under the 'Habitats Regulations' an assessment referred to as an Appropriate Assessment must be undertaken if a Neighbourhood Plan is likely to have a significant effect on a European protected wildlife site.

Under both the SEA and Habitats Regulations it is the Council's role to advise whether further work is required once the first stage, a screening assessment, has been undertaken by the Parish Council on its Neighbourhood Plan.

### Process

A screening report has been produced on behalf of Goodworth Clatford Parish Council (Annex A). This was submitted to the Council on the 8<sup>th</sup> January. The report concluded that a full SEA would not be required. In accordance with the regulations, Natural England, Historic England and the Environment Agency were consulted on the findings of the screening report. The consultation started on the 11<sup>th</sup> January for a five week period (deadline of 15<sup>th</sup> February). A summary of the responses received and the Council's response is outlined in Table A. Copies of the responses are included at Annex B.

**Table A: Summary of Responses**

Consultation body (date of response)	Consultation response (summary)	Test Valley BC response
Environment Agency  <i>15<sup>th</sup> January</i>	The NDP as drafted does not include any site allocations. We therefore consider that the Neighbourhood Plan would not have a significant environmental effect and as such would not require an SEA in relation to the issues in our remit.	Response noted
Natural England  <i>22<sup>nd</sup> January and 5<sup>th</sup> February</i>	On the basis of the material supplied with the consultation, that, in so far as our strategic environmental interests are concerned (including but not limited to statutory designated sites, landscapes and protected species, geology and soils), there are unlikely to be significant environmental effects from the proposed plan.  NE provided further clarification that they did not feel that a HRA was required.	Response noted
Historic England  <i>7<sup>th</sup> February</i>	Historic England agrees with the overall conclusion of the Briefing Note that the proposed Goodworth Clatford Neighbourhood Plan is unlikely to have any significant effects on the historic environment, and therefore need not be subject to a Strategic Environmental Assessment.	Response noted

**Conclusion**

Having regard to the letter and associated briefing note that the Parish Council provided (Annex A), the consultation responses from Natural England, Environment Agency and Historic England indicated that having regard to the matters within their remit, the proposed Neighbourhood Plan would not be likely to have significant environmental effects.

The Council has had due regard to the statutory consultee responses and the criteria within Schedule 1 of the SEA Regulations in coming to a view on whether the proposed Neighbourhood Plan is likely to have significant environmental effects. Based on the summary of the proposed Neighbourhood Plan (as provided within the Briefing Note), it is the Council's opinion that the Plan would not be likely to have significant environmental

effects. On this basis, a Strategic Environmental Assessment would not be required for the proposed Goodworth Clatford Neighbourhood Plan.

With regards to the Habitats Regulations and whether an Appropriate Assessment is required, the Council concludes that the proposed Neighbourhood Plan is not likely to have a significant effect on European designations. This is supported by the response from Natural England.

Both elements were confirmed at the Council's Cabinet meeting on the 14<sup>th</sup> February 2018. A response was sent to the Parish Council on the 15<sup>th</sup> February 2018 (see Annex C).